Air Pollution Control Title V Permit to Operate Statement of Basis for Permit No V-SUIT-0001-2019.01 Administrative Permit Revision December 30, 2020



SIMCOE, LLC Treating Site #1 Compressor Station Southern Ute Indian Reservation La Plata County, Colorado

Description of Permit Revision

On February 28, 2020 SIMCOE, LLC (SIMCOE) purchased assets from BP America Production Company (BP) and assumed ownership on December 1, 2020. BP submitted an administrative permit revision request on November 19, 2020 to the Southern Ute Indian Tribe Air Quality Program (AQP) to transfer ownership of AQP-permitted BP Title V facilities to SIMCOE.

In accordance with the administrative permit revision requirements of RAC 1-103(3)(c), BP provided the following information to the AQP:

- Cover letter outlining the administrative permit revision request.
- A list of the Title V facilities to be transferred.
- The sales agreement for the facilities.

The AQP made the following revisions to the permit:

- Updated all permit references to accurately reflect SIMCOE as the owner and operator of the Treating Site #1 Compressor Station, previously owned and operated by BP.
- Updated Permitting Issuance History table.
- Removed "According to BP America Production Company (BP)" from the Process Description.
- Removed "BP recommends" from Safety Considerations.

The revised facility contact and responsible official are:

Facility Contact:	Responsible Official:
Erin Dunman	Gavin Tweedie
Environmental Engineer	Area Manager, Midstream
SIMCOE, LLC	SIMCOE, LLC
1199 Main Ave. Suite 101	1199 Main Ave. Suite 101
Durango, CO 81301	Durango, CO 81301
(970) 852-0037	(505) 320-3359

The AQP is making this revision as an administrative permit revision in accordance with RAC 2-111(2). The permit will be reissued as permit number V-SUIT-0001-2019.01.

For specific applicability information regarding the Title V permit for this facility, please reference the Statement of Basis for permit number V-SUIT-0001-2019.00.

Air Pollution Control Title V Permit to Operate Statement of Basis for Permit No V-SUIT-0001-2019.00 February 4, 2020

BP America Production Company Treating Site #1 Compressor Station Southern Ute Indian Reservation La Plata County, Colorado

1. Facility Information

a. Location

The Treating Site #1 Compressor Station, owned and operated by BP America Production Company (BP), is located within the exterior boundary of the Southern Ute Indian Reservation. The exact location is NW ¹/₄ SE ¹/₄, Section 13, T32N, R8W, in La Plata County, at latitude North 37.015784 and longitude West - 107.664496. The Mailing address is:

BP America Production Company Treating Site #1 Compressor Station 1199 Main Ave. Suite 101 Durango, CO 81301

b. Contacts

Facility Contact:	Responsible Official:
Erin Dunman	Gavin Tweedie
Environmental Advisor	Area Manager, Midstream – West Business Unit
BP America Production Company	BP America Production Company
1199 Main Ave. Suite 101	1199 Main Ave. Suite 101
Durango, CO 81301	Durango, CO 81301
(281) 810-2578	(505) 320-3359

c. Description of Operations

According to BP, Treating Site #1 Compressor Station (Treating Site #1) was a central facility used to separate and dry the gas and water recovered from the coal matrix reservoirs of the San Juan Basin of the Ignacio Blanco Fruitland field. On November 4, 2014, the compression side of Treating Site #1 Central Delivery Point was air-gapped and the gas that was previously routed to the site is currently being sent to a third party. There are 2 generators onsite fueled by natural gas. The gas contains only a negligible amount of hydrogen sulfide (H₂S). Therefore, no H₂S removal is necessary.

d. List of all Units and Emission-Generating Activities

BP provided the information contained in Tables 1 and 2 in its Part 70 permit renewal application. Table 1 lists emission units and emission generating activities, including any air pollution control devices. Emission units identified as "insignificant" emitting units (IEUs) are listed separately in Table 2.

D	America 1100	luction Compan	y, meaning site				
Emission Unit ID		Control Equipment					
	Wauk	esha L5790GSI (4SH 1215 Namepl	RB SI) Compressor I late Rated HP	Engine			
TS1-1 ¹	Serial No.	401228	Install Date:	10/11/2010	NSCR AFRC		
TS1-2 ¹	Serial No.	400296	Install Date:	7/14/2011			
	Wau	kesha VRG330 (4Sl 68 Namepla	RB SI) Generator En te Rated HP	ngine	None		
TS1-3	Serial No.	387850	Install Date:	4/23/2019	None		
	N	Waukesha F11G (4S 105 Namepla	RB SI) Pump Engine ate Rated HP	e	None		
TS1-4	Serial No.	5299365	Install Date:	1989	None		
		• •	/col Dehydrator Mscf/d				
TS1-7b ¹	Serial No.	N/A	Install Date:	N/A	None		
TS1-10b ¹	Serial No.	N/A	Install Date:	N/A			
		None					
TS1-9 ²	Serial No.	N/A	Install Date:	N/A	None		

 Table 1 – Emission Units

 BP America Production Company, Treating Site #1 Compressor Station

¹ TS1-1, TS1-2, TS1-7b, and TS1-10b have been disconnected from the process since 2014. These units remain on site. These units remain in the Part 70 permit as they are still listed in the PSD permit for this facility.

 2 TS1-9 has been shut down and permanently removed from the facility. However, this engine remains in the Part 70 permit as it is still listed in the PSD permit for this facility.

The Southern Ute Indian Tribe/State of Colorado Environmental Commission's Reservation Air Code allows sources to separately list in the permit application units or activities that qualify as "insignificant" based on potential emissions below 2 tpy for all regulated pollutants that are not listed as hazardous air pollutants (HAPs) under Section 112(b) of the Clean Air Act (CAA) and below 1,000 lbs per year or the de minimis level established under Section 112(g), whichever is lower, for HAP emissions. However, the application may not omit information needed to determine the applicability of, or to impose, any applicable requirement, or to calculate the fee. Units that qualify as "insignificant" for the purposes of the

Part 70 application are in no way exempt from applicable requirements or any requirements of the Part 70 permit.

BP stated in its Part 70 permit renewal application that the emission units in Table 2, below, are insignificant. The application provided calculations for heater/reboiler emissions based on EPA's AP-42 emission factors. BP provided sufficient information, including EPA Tanks 4.0.9d calculations, to verify any emissions from liquids in the tanks were insignificant. This data supports the source's claim that these units qualify as insignificant.

Emission Unit ID	Amount	Description	Size	Units
TS1-5, TS1-6	2	Tank Heaters	500	MBtu/hr
TS1-7 ¹	1	Glycol Reboiler	500	MBtu/hr
TS1-8	N/A	Fugitives	N/A	N/A
N/A	4	Catalytic Space Heaters	12	MBtu/hr
TS1-11	1	Tank Heater	375	MBtu/hr
TS1-12	4	Lube Oil Tanks	500	Gal
TS1-12	1	Used Oil Sumps (by genset)	≤ 95	bbl
TS1-12	1	Oily Water Tank	300	bbl
TS1-12	1	Produced Water Tank	500	bbl
TS1-12	1	Produced Water Pit Tank	N/A	N/A

Table 2 – Insignificant Emission Units
BP America Production Company, Treating Site #1 Compressor Station

¹ TS1-7 has been permanently disconnected from the process since 2014. This unit remains on site. This unit remains in the Part 70 permit as it is still listed in the PSD permit for this facility.

e. Facility Construction and Permitting History

Treating Site #1 Compressor Station commenced operation in 1989. On July 31, 1997, the EPA issued a PSD permit for the facility. That PSD permit was revised on June 9, 1999. The EPA issued the initial part 71 permit (#V-SU-0001-00.00), in September 1999. The EPA issued a part 71 renewal permit (#V-SU-0001-05.00) in September 2007, which was amended in January 2008. On February 21, 2014 that permit was replaced by an initial part 70 permit, #V-SUIT-0001-2014.00. On February 4, 2020, the first Part 70 renewal permit, V-SUIT-0001-2019, was issued.

f. Potential to Emit

Under RAC 1-103(51), potential to emit (PTE) is defined as the maximum capacity of a stationary source to emit a pollutant under its physical and operational design. Any physical or operational limitation on the capacity of the source to emit a pollutant, including air pollution control equipment and restrictions on hours of operation or on the type or amount of material combusted, stored, or processed, shall be treated as part of its design \underline{if} the limitation, or the effect it would have on emissions, is federally enforceable.

The PTE for Treating Site #1 Central Delivery Point was listed by BP in Forms "GIS", "PTE", and the various forms "EMISS" of the Part 70 operating permit renewal application. Table 3 shows PTE data broken down by each individual emission unit, as well as the total facility-wide PTE.

Table 3 - Potential to Emit

	br America Froduction Company, freating Site #1 Compressor Station								
Emission	Regulated Air Pollutants ¹ in Tons per Year								
Unit ID	NOx	VOC	SO ₂	PM 10	со	Lead	Total HAPs	Largest Single HAP (CH2O)	GHGs (CO2e mtpy)
TS1-1 ²	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TS1-2 ²	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TS1-3	4.9	0.7	0.0	0.0	29.5	0.0	0.1	0.1	298.7
TS1-4	21.0	1.0	0.0	0.1	34.5	0.0	0.1	0.1	452.2
TS1-7b ²	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TS1-10b ²	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
IEUs	0.6	0.1	0.0	0.0	0.5	0.0	0.0	0.0	4,809.3
TOTAL	26.5	1.8	0.0	0.1	64.5	0.0	0.2	0.2	5,560.2

BP America Production Company, Treating Site #1 Compressor Station

¹GHG emissions calculations based on 40 CFR 98 Subpart C, 98.33(a)(1)(i), Tier 1 Methodology, Equation C-1 and using source specific heat input.

²TS1-1, TS1-2, TS1-7b, and TS1-10b have been permanently disconnected since 2014. Therefore, these units have no PTE.

2. Tribal Authority

Reservation Air Code: The Reservation Air Code was adopted pursuant to the authority vested in the Southern Ute Indian Tribe/State of Colorado Environmental Commission by (1) the Intergovernmental Agreement Between the Southern Ute Indian Tribe and the State of Colorado Concerning Air Quality Control on the Southern Ute Indian Reservation dated December 13, 1999, (2) tribal law (Resolution of the Council of the Southern Ute Indian Tribe # 00-09), (3) State law (C.R.S. § 24- 62-101), and (4) as recognized in federal law (Act of October 18, 2004, Pub. L. No. 108-336, 118 Stat.1354).

Title V Permitting Program: On March 2, 2012, the EPA determined that the Southern Ute Indian Tribe of the Southern Ute Indian Reservation had met the requirements of 40 CFR § 70.4(b) for full approval to administer its Clean Air Act Title V, Part 70 Permitting Program (Program). In concert with that Program approval, the EPA also found that the Tribe met the requirements of Section 301(d)(2) of the CAA and 40 CFR § 49.6 for treatment "in the same manner as a state" for the purposes of issuing CAA Title V, Part 70 operating permits. The EPA promulgated its approval of the Tribe's applications on March 15, 2012 (77 FR 15267).

NSPS and NESHAP Delegation: On September 6, 2013, the Southern Ute Indian Tribe received delegation from the EPA to incorporate by reference into the Reservation Air Code and enforce certain subparts of the New Source Performance Standards (NSPS) and National Emission Standards for Hazardous Air Pollutants (NESHAP) under Sections 111 and 112 of the Clean Air Act, respectively (78 FR 40635). These NSPS and NESHAP subparts generally apply to oil and gas operations within the exterior boundaries of the Southern Ute Indian Reservation and were adopted unchanged into the Reservation Air Code as Parts 2 and 3.

Tribal Minor New Source Review Program: Minor sources of air pollution located within the Southern Ute Indian Reservation exterior boundaries must comply with either the "Federal Implementation Plan for Managing Air Emissions from True Minor Sources in Indian Country in the Oil and Natural Gas Production and Natural Gas Processing Segments of the Oil and Natural Gas Sector" listed at 40 CFR §49.101 – 105 or the "Federal Minor New Source Review Program in Indian Country" listed at 40 CFR §49.151 – 164.

3. Applicable Requirements

The following discussion addresses a selection of the regulations from the Code of Federal Regulations (CFR) at Title 40. Note that this discussion does not include the full spectrum of potentially applicable regulations and is not intended to represent official applicability determinations. These discussions are based on the information provided by BP in its Part 70 permit renewal application and are only intended to present the information certified to be true and accurate by the Responsible Official of this facility.

Prevention of Significant Deterioration (PSD) - 40 CFR 52.21

PSD is a preconstruction review requirement of the CAA that applies to proposed projects that are sufficiently large (in terms of emissions) to be a "major" stationary source or "major" modification of an existing stationary source. A new stationary source, or a modification to an existing minor stationary source, is major if the proposed project has the potential to emit of any criteria pollutant regulated under the CAA in amounts equal to or exceeding specified major source thresholds, which are 100 tpy for 28 listed industrial source categories and 250 tpy for all other sources. PSD also applies to modifications at existing major sources that cause a "significant net emissions increase" at that source. Significance levels for each pollutant are defined in the PSD regulations at 40 CFR 52.21. A modification is a physical change or change in the method of operation.

PSD applies to Treating Site #1. The original construction of the site in 1989 triggered PSD. BP was issued a PSD permit for Treating Site #1 Compressor Station on July 31, 1997. That PSD permit was revised on June 9, 1999. The PSD permit requires that the subject engines meet an emission limit of 1.0 g/hp-hr of NOx and 2.0 g/hp-hr of CO. These emission limits are met and maintained through the use of non-selective catalytic reduction (NSCR) and air/fuel ratio controllers (AFRC).

New Source Performance Standards (NSPS)

<u>40 CFR Part 60, Subpart A</u>: General Provisions. This subpart applies to the owner or operator of any stationary source that contains an affected facility, the construction or modification of which is commenced after the date of publication of any standard in Part 60. The general provisions under Subpart A apply to sources that are subject to the specific subparts of Part 60

As explained below, Treating Site #1 is not subject to any specific subparts under 40 CFR Part 60. **Therefore, the General Provisions of Part 60 do not apply.**

<u>40 CFR Part 60, Subpart Db</u>: Standards of Performance for Industrial-Commercial-Institutional Steam Generating Units. This rule applies to steam generating units with a heat input capacity of greater than 100 MMBtu/hr and commenced construction, modification, or reconstruction after June 19, 1984

According to BP, Treating Site #1 has no steam generating units with a heat input capacity greater than 100 MMBtu/hr at the facility. **Therefore, Subpart Db does not apply.**

<u>40 CFR Part 60, Subpart Dc</u>: Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units. This rule applies to steam generating units with a maximum design heat capacity of 100 MMBtu/hr or less, but greater than or equal to 10 MMBtu/hr and commenced construction, modification, or reconstruction after June 9, 1989.

According to BP, Treating Site #1 has no steam generating units with a maximum heat input capacity of 100 MMBtu/hr or less, but greater than or equal to 10 MMBtu/hr at the at the facility. **Therefore, Subpart Dc does not apply.**

<u>40 CFR Part 60, Subpart K</u>: Standards of performance for Storage Vessels for Petroleum Liquids for which Construction, Reconstruction, or Modification Commenced After June 11, 1973, and Prior to May 19, 1978. This rule applies to storage vessels for petroleum liquids with a storage capacity greater than 40,000 gallons. 40 CFR Part 60, Subpart K does not apply to storage vessels for petroleum or condensate stored, processed, and/or treated at a drilling and production facility prior to custody transfer.

According to BP, Treating Site #1 is a drilling and production facility prior to custody transfer. **Therefore, Subpart K does not apply.**

<u>40 CFR Part 60, Subpart Ka</u>: Standards of Performance for Storage Vessels for Petroleum Liquids for which Construction, Reconstruction, or Modification Commenced After May 18, 1978, and Prior to June 23, 1984. This rule applies to storage vessels for petroleum liquids with a storage capacity greater than 40,000 gallons. Subpart Ka does not apply to petroleum storage vessels with a capacity of less than 420,000 gallons used for petroleum or condensate stored, processed, or treated prior to custody transfer.

According to BP, Treating Site #1 is a drilling and production facility prior to custody transfer. **Therefore, Subpart Ka does not apply.**

<u>40 CFR Part 60, Subpart Kb</u>: Standards of Performance for Volatile Organic Liquid Storage Vessels (Including Petroleum Liquid Storage Vessels) for which Construction, Reconstruction, or Modification Commenced After July 23, 1984. This rule applies to storage vessels with a capacity greater than or equal to 75 cubic meters (472bbl, or 19,813 gal). The subpart does not apply to storage vessels with a capacity greater than or equal to 151 cubic meters storing a liquid with a maximum true vapor pressure less than 3.5 kPa or with a capacity greater than or equal to 75 cubic meters but less than 151 cubic meters storing a liquid with a maximum true vapor pressure less than 15.0 kPa.

According to BP, All tanks storing volatile organic liquids at Treating Site #1 are less than 75 m³ (472bbl or 19,813 gal). **Therefore, Subpart Kb does not apply.**

<u>40 CFR Part 60, Subpart GG</u>: Standards of Performance for Stationary Gas Turbines. This rule applies to stationary gas turbines, with a heat input at peak load equal to or greater than 10.7 gigajoules per hour (10 MMBtu/hr), that commenced construction, modification, or reconstruction after October 3, 1977.

According to BP, there are no stationary gas turbines located at Treating Site #1. Therefore, Subpart GG does not apply.

<u>40 CFR Part 60, Subpart KKK</u>: Standards of Performance for Equipment Leaks of VOC from Onshore Natural Gas Processing Plants for which construction, reconstruction, or modification commenced after January 20, 1984, and on or before August 23, 2011. This rule applies to compressors and other equipment at onshore natural gas processing facilities. As defined in this subpart, a natural gas processing plant is any processing site engaged in the extraction of natural gas liquids (NGLs) from field gas, fractionation of mixed NGLs to natural gas products, or both. NGLs are defined as the hydrocarbons, such as ethane, propane, butane, and pentane that are extracted from field gas.

According to BP, Treating Site #1 does not extract natural gas liquids from field gas, nor does it fractionate mixed NGLs to natural gas products, and thus does not meet the definition of a natural gas processing plant under this subpart. **Therefore, subpart KKK does not apply.**

<u>40 CFR Part 60, Subpart LLL</u>: Standards of Performance for SO₂ Emissions from Onshore Natural Gas Processing for which construction, reconstruction, or modification commenced after January 20, 1984, and on or before August 23, 2011. This rule applies to sweetening units and sulfur recovery units at onshore natural gas processing facilities. As defined in this subpart, sweetening units are process devices that separate hydrogen sulfide (H₂S) and carbon dioxide (CO₂) from a sour natural gas stream. Sulfur recovery units are defined as process devices that recover sulfur from the acid gas (consisting of H₂S and CO₂) removed by a sweetening unit.

According to BP, Treating Site #1 does not perform sweetening or sulfur recovery at the facility. **Therefore, subpart LLL does not apply.**

<u>40 CFR Part 60, Subpart IIII</u>: Standards of Performance for Stationary Compression Ignition Internal Combustion Engines. This subpart establishes emission standards and compliance requirements for the control of emissions from stationary combustion ignition (CI) internal combustion engines (ICE) that commence construction (which for the purposes of this subpart is the date the engine is ordered by the owner or operator) after July 11, 2005 and are manufactured as a certified National Fire Protection Association (NFPA) fire pump engine after July 1, 2006, or are manufactured after April 1, 2006 and are not fire pump engines

According to BP, there are no stationary compression ignition (CI) internal combustion engines (ICE) located at Treating Site #1. **Therefore, Subpart IIII does not apply.**

<u>40 CFR Part 60, Subpart JJJJ</u>: Standards of Performance for Stationary Spark Ignition Internal Combustion Engines. This subpart establishes emission standards and compliance requirements for the control of emissions from stationary spark ignition (SI) internal combustion engines (ICE) that commenced construction, modification or reconstruction after June 12, 2006, where the SI ICE are manufactured on or after specified manufacture trigger dates. The manufacture trigger dates are based on the engine type, fuel used, and maximum engine horsepower.

For the purposes of this subpart, the date that construction commences is the date the engine is ordered by the owner or operator (See 40 CFR 60.4230(a)).

BP provided the following information:

Unit ¹	Serial No	Unit Description	Fuel	Maximum BHP	Manufacture Date	Commenced Construction Date	Subpart JJJJ Trigger Date - Manufactured on or after
TS1-1 ²	401228	Waukesha L5790-GSI 4SRB Compressor Engine	Natural Gas	1,215	8/11/1989	Prior to 6/12/2006	7/1/2007
TS1-2 ²	400296	Waukesha L5790-GSI 4SRB Compressor Engine	Natural Gas	1,215	10/21/1988	Prior to 6/12/2006	7/1/2007
TS1-3	387850	Waukesha VRG330 4SRB Generator Engine	Natural Gas	68	1985	Prior to 6/12/2006	7/1/2008
TS1-4	5299365	Waukesha F11G 4SRB Pump Engine	Natural Gas	105	9/16/1989	Prior to 6/12/2006	7/1/2008

Table 4 - NSPS Subpart JJJJ Applicability DeterminationBP America Production Company, Treating Site #1 Compressor Station

¹ Per BP, these engines have not been modified or reconstructed (as defined in Part 60) since June 12, 2006.

 2 TS1-1 and TS1-2 were permanently disconnected from the process in 2014. These units remain on site. These units remain in the Part 70 permits as they are listed in the PSD permit for this facility.

According to BP, Units TS1-1 and TS1-2 have been permanently disconnected from the process since 2014. Units TS1-3 and TS1-4 were manufactured prior to July 1, 2008 (trigger date for engines with a maximum engine power less than 500 hp). The engines have not been reconstructed or modified (as defined in §60.15) since June 12, 2006. **Therefore, Subpart JJJJ does not apply**.

Should BP propose to install a replacement engine for Units TS1-1, TS1-2, TS1-3, or TS1-4 that is subject to Subpart JJJJ, BP will not be allowed to use the off permit changes provision, and will be required to submit a minor permit modification application to incorporate Subpart JJJJ requirements into the permit.

<u>40 CFR Part 60, Subpart KKKK</u>: Standards of Performance for Stationary Combustion Turbines. This subpart establishes emission standards and compliance schedules for the control of emissions from stationary combustion turbines that commenced construction, modification, or reconstruction after February 18, 2005. The rule applies to stationary combustion turbines with a heat input at peak load equal to or greater than 10.7 gigajoules (10 MMBtu) per hour.

According to BP, there are no stationary gas turbines located at Treating Site #1. Therefore, Subpart KKKK does not apply.

<u>40 CFR Part 60, Subpart OOOO</u>: Standards of Performance for Crude Oil and Natural Gas Production, Transmission, and Distribution. This subpart establishes emission standards and compliance schedules for the control of VOC and SO₂ emissions from affected facilities that commence construction, modification or reconstruction after August 23, 2011. Affected facilities under this subpart include gas wells, compressors, pneumatic controllers, storage vessels, process unit equipment, and sweetening units.

According to BP, Treating Site #1 does not have any affected facilities under the rule that commenced construction after August 23, 2011. **Therefore, Subpart OOOO does not apply**.

<u>40 CFR Part 60, Subpart OOOOa</u>: Standards of Performance for Crude Oil and Natural Gas Facilities. This subpart establishes emission standards and compliance schedules for the control of the pollutant greenhouse gases (GHG) from affected facilities in the crude oil and natural gas source category that commence construction, modification or reconstruction after September 18, 2015. Affected facilities under this subpart include gas wells, compressors, pneumatic controllers, pneumatic pumps, storage vessels, and the collection of fugitive emission components at well sites and compressor stations.

According to BP, Treating Site #1 is not a natural gas processing plant and does not have gas wells, storage vessels, continuous-bleed pneumatic devices, or compressors that have been constructed, modified, or reconstructed after September 18, 2015. **Therefore, Subpart OOOOa does not apply.**

National Emission Standards for Hazardous Air Pollutants (NESHAP)

<u>40 CFR Part 63, Subpart A</u>: General Provisions. This subpart contains national emissions standards for HAPs that regulate specific categories of sources that emit one or more HAP regulated pollutants under the CAA. The general provisions under Subpart A apply to sources that are subject to the specific subparts of Part 63.

As explained below, Treating Site #1 Compressor Station is subject to 40 CFR part 63, subpart ZZZZ. Therefore, the General Provisions of Part 63 apply.

<u>40 CFR Part 63, Subpart HH</u>: National Emission Standards for Hazardous Air Pollutants from Oil and Natural Gas Production Facilities. This subpart applies to the owners and operators of affected units located at natural gas production facilities that are area or major sources of HAPs, as defined by §63.761, and that process, upgrade, or store natural gas prior to the point of custody transfer, or that process, upgrade, or store natural gas prior to the point at which natural gas enters the natural gas transmission and storage source category or is delivered to a final end user. For the purpose of this subpart, natural gas enters the transmission and storage category after the natural gas processing plant, when present. The affected units are glycol dehydration units, storage vessels with the potential for flash emissions and the group of ancillary equipment, and compressors intended to operate in volatile hazardous air pollutant service, which are located at natural gas processing plants.

Throughput Exemption

Those sources whose maximum natural gas throughput, as appropriately calculated per (3.760(a)(1)(i)) through (a)(1)(ii), is less than 18,400 standard cubic meters per day and a facility-wide actual annual average hydrocarbon liquid throughput less than 39,700 liters per day are exempt from the requirements of this subpart.

Source Aggregation

Major source, as used in this subpart, has the same meaning as in §63.2, except that:

1) Emissions from any oil and gas production well with its associated equipment and emissions from any pipeline compressor station or pump station shall not be aggregated with emissions from other similar units.

2) Emissions from processes, operations, or equipment that are not part of the same facility shall not be aggregated.

3) For facilities that are production field facilities, only HAP emissions from glycol dehydration units and storage vessels shall be aggregated for a major source determination.

Facility

For the purpose of a major source determination, facility means oil and natural gas production and processing equipment that is located within the boundaries of an individual surface site as defined in Subpart HH. Examples of facilities in the oil and natural gas production category include, but are not limited to: well sites, satellite tank batteries, central tank batteries, a compressor station that transports natural gas processing plant, and natural gas processing plants.

Production Field Facility

Production field facilities are those located prior to the point of custody transfer. The definition of custody transfer (40 CFR 63.761) means the point of transfer after the processing/treating in the producing operation, except for the case of a natural gas processing plant, in which case the point of custody transfer is the inlet to the plant.

Natural Gas Processing Plant

A natural gas processing plant is defined in 40 CFR 63.761 as any processing site engaged in the extraction of NGLs from field gas, or the fractionation of mixed NGLs to natural gas products, or a combination of both. A treating plant or gas plant that does not engage in these activities is considered to be a production field facility.

Major Source Determination for Production Field Facilities

The definition of major source in subpart HH (at 40 CFR 63.761) states, in part, that only emissions from the dehydration units and storage vessels at production field facilities shall be aggregated when comparing to the major source thresholds.

For facilities that are not production field facilities, HAP emissions from all HAP emission units shall be aggregated.

Area Source Applicability

40 CFR Part 63, Subpart HH applies also to area sources of HAPs. An area source is a HAP source whose total HAP emissions are less than 10 tpy of any single HAP or 25 tpy for all HAPs in aggregate.

This subpart requires different emission reduction requirements for glycol dehydration units found at oil and gas production facilities based on their geographical location.

Units located in densely populated areas (determined by the Bureau of Census) and known as urbanized areas with an added 2-mile offset and urban clusters of 10,000 people or more, are required to have emission controls. Units located outside these areas will be required to have the glycol recirculation pump rate optimized or operators must document that uncontrolled annual actual benzene emissions are less than 0.9 megagrams (1,984 lbs.).

Any source that determines that it is not a major source but has actual emissions of 5 tons per year of a single HAP or 12.5 tons per year of a combination of HAP (i.e. 50 percent of the major source thresholds), shall update its major source determination within 1 year of the prior determination and each year thereafter, using gas composition data measured during the preceding 12 months.

Applicability of Subpart HH to Treating Site #1 Compressor Station

According to BP, the Treating Site #1 has no storage vessels with the potential for flash emissions, and the glycol dehydrators were air-gapped in 2015. **Therefore, Subpart HH does not apply.**

<u>40 CFR Part 63, Subpart HHH</u>: National Emission Standards for Hazardous Air Pollutants from Natural Gas Transmission and Storage Facilities. This subpart applies to natural gas transmission and storage facilities that transport or store natural gas prior to entering the pipeline to a local distribution company or to a final end user, and that are a major source of hazardous air pollutant (HAP) emissions. Natural gas transmission means the pipelines are used for long distance transport (excluding processing).

According to BP, Treating Site #1 is a natural gas production facility and not a natural gas transmission or storage facility. **Therefore, Subpart HHH does not apply.**

<u>40 CFR Part 63, Subpart ZZZZ (RICE MACT)</u>: National Emission Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines. This rule establishes national emission limitations and operating limitations for HAPs emitted from stationary spark ignition internal combustion engines (SI ICE) and stationary compression ignition internal combustion engines (CI ICE).

For the purposes of this standard, construction or reconstruction is as defined in §63.2.

Summary of Applicability to Englices at Major HAT Sources							
Major HAP Sources							
Engine Type	Horse Power Rating	New / Existing	Applicability	Trigger Date			
SI ICE – All1	\geq 500 hp	New	On or After:	12/19/2002			
SI ICE – 4SRB	> 500 hp	Existing	Before:	12/19/2002			
SI ICE – All1	\leq 500 hp	New	On or After:	6/12/2006			
SI ICE - All1	\leq 500 hp	Existing	Before:	6/12/2006			
CI ICE - All2	\geq 500 hp	New	On or After:	12/19/2002			
CI ICE – Non Emergency	> 500 hp	Existing	Before:	12/19/2002			
CI ICE – All2	\leq 500 hp	New	On or After:	6/12/2006			
CI ICE – All2	\leq 500 hp	Existing	Before:	6/12/2006			

Summary of Applicability to Engines at Major HAP Sources

1. All includes emergency ICE, limited use ICE, ICE that burn land fill or digester gas, 4SLB, 2SLB, and 4SRB.

Area HAP Sources							
Engine Type Horse Power Rating New / Existing Applicability Trigger I							
SI ICE - All ¹	All hp	New	On or After:	6/12/2006			
SI ICE - All ¹	All hp	Existing	Before:	6/12/2006			
CI ICE - All ²	All hp	New	On or After:	6/12/2006			
CI ICE - All ²	All hp	Existing	Before:	6/12/2006			

Summary of Applicability	to Engines at Area Hap Sources
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1. All includes emergency ICE, limited use ICE, ICE that burn land fill or digester gas, 4SLB, 2SLB, and 4SRB.

2. All includes emergency ICE and limited use ICE

Unit	Serial Number	Unit Description	Fuel	Site Rated BHP	Commenced Construction or Reconstruction Date
TS1-1 ¹	401228	Waukesha L5790-GSI	Natural	1.194	Prior to 6/12/2006
1011	101220	(4SRB SI) Compressor Engine	Gas	1,174	11101 10 0, 12, 2000
TS1-2 ¹	400296	Waukesha 15790-GSI	Natural	1,194	Prior to 6/12/2006
151-2	400290	(4SRB SI) Compressor Engine	Gas	1,194	11101 to 0/12/2000
TS1-3	387850	Waukesha VRG 330	Natural	57	Prior to 6/12/2006
151-5	387830	(4SRB SI) Generator Engine	Gas	57	1101 to 0/12/2000
TS1-4	5299365	Waukesha F11-G (4SRB SI)	Natural	97	Prior to 6/12/2006
151-4	5299505	Pump Engine	Gas	97	1101 to 0/12/2000

¹TS1-1 and TS1-2 have been permanently disconnected from the process since 2014. These units remain on site. These units remain in the Part 70 permit as they are listed in the PSD permit for this facility.

According to BP, Treating Site #1 is an area source of HAPs as defined in this subpart. All currently permitted engines at the facility commenced construction or reconstruction prior to June 12, 2006 and are therefore considered existing stationary RICE for this subpart. Units TS1-3 and TS1-4 are existing 4SRB engines less than or equal to 500 site-rated horsepower located at an area source of HAPs. Therefore, emission units TS1-3 and TS1-4 are subject to the applicable requirements of Subpart ZZZZ.

<u>40 CFR Part 63, Subpart DDDDD (Boiler MACT)</u>: National Emission Standards for Hazardous Air Pollutants for Major Sources: Industrial, Commercial, and Institutional Boilers and Process Heaters. This rule establishes national emission limitations and work practice standards for HAPs emitted from new and existing industrial boilers, institutional boilers, commercial boilers, and process heaters that are located at major sources of HAPs, as defined by 40 CFR 63.7575. Boilers or process heaters that combust natural gas for fuel or have a maximum designed heat input capacity less than 10 MMBtu/hr are subject to work practice standards in lieu of emission limits. For the purposes of this subpart, an affected unit is an existing unit if it was constructed prior to June 4, 2010.

According to information provided by BP, the Treating Site #1 is not a major source as defined by this subpart. **Therefore, Subpart DDDDD does not apply.**

<u>40 CFR Part 63, Subpart JJJJJJ</u>: National Emission Standards for Hazardous Air Pollutants for Area Sources: Industrial, Commercial, and Institutional Boilers. This rule establishes national emission standards and operating limitations for HAPs emitted from new and existing industrial boilers,

institutional boilers, and commercial boilers, as defined in § 63.11237, and are located at area sources of HAPs, as defined in § 63.2, except as specified in § 63.11195. For the purposes of this subpart, an affected unit is an existing unit if it was constructed prior to June 4, 2010.

According to BP, there are no affected facilities as defined in this subpart located at Treating Site #1. **Therefore, Subpart JJJJJJ does not apply.**

Compliance Assurance Monitoring (CAM) Rule

<u>40 CFR Part 64</u>: Compliance Assurance Monitoring Provisions. According to 40 CFR 64.2(a), the CAM rule applies to each Pollutant Specific Emission Unit (PSEU) at a major source that is required to obtain a Part 70 or Part 71 permit if the unit satisfies all of the following criteria:

1) The unit is subject to an emission limitation or standard for the applicable regulated air pollutant other than an emissions limitation or standard that is exempt under §64.2(b)(1);

"§64.2(b)(1): Exempt emission limitations or standards. The requirements of this part shall not apply to any of the following emission limitations or standards:

- (i) Emission limitations or standards proposed by the Administrator after November 15, 1990 pursuant to Section 111 or 112 of the Act;
- (*ii*) Stratospheric ozone protection requirements under Title VI of the Act;
- (iii) Acid Rain Program requirements pursuant to Sections 404, 405, 406, 407(a), 407(b) or 410 of the Act;
- (iv) Emissions limitations or standards or other applicable requirements that apply solely under an emissions trading program approved or promulgated by the Administrator under the Act that allows for trading emissions with a source or between sources;
- (v) An emissions cap that meets the requirements specified in §70.4(b)(12) or §71.6(a)(13)(iii) of this chapter;
- (vi) Emission limitations or standards for which a Part 70 or 71 permit specifies a continuous compliance determination method, as defined in §64.1."

"§64.1: Continuous compliance method means a method, specified by the applicable standard or an applicable permit condition, which:

(1) Is used to determine compliance with an emission limitation or standard on a continuous basis, consistent with the averaging period established for the emission limitation or standard; and

(2) Provides data either in units of the standard or correlated directly with the compliance limit."

- 2) The unit uses a control device to achieve compliance with any such limit or standard; and
- 3) The unit has pre-control device emissions of the applicable regulated pollutant that are equal to or greater than 100% of the amount, in tons per year, required for a source to be classified as a major source.

According to BP, emission units TS1-1 and TS1-2 are subject to pounds per hour and tons per year emission limits for nitrogen oxides and carbon monoxide. Emission units TS1-1 and TS1-2 are both PSEUs with pre-controlled emissions that equal or exceed 100% of NO_x and CO thresholds and use a control device to comply with an emission limitation. Therefore, units TS1-1 and TS1-2 are subject to CAM requirements. However, according to BP, these units have been permanently disconnected from the process and therefore do not have to comply with the CAM requirements. Should BP propose to re-connect these units to the process, a permit revision application to incorporate a CAM plan into the operating permit will need to be submitted.

Chemical Accident Prevention Program

<u>40 CFR Part 68</u>: Chemical Accident Prevention Provisions. This rule applies to stationary sources that manufacture, process, use, store, or otherwise handle more than the threshold quantity of a regulated substance in a process. Regulated substances include 77 toxic and 63 flammable substances which are potentially present in the natural gas stream entering the facility and in the storage vessels located at the facility. The quantity of a regulated substance in a process is determined according to the procedures presented under 68.115. The regulations at 68.115(b)(1) and (2)(i) indicate that toxic and flammable substances in a mixture do not need to be considered when determining whether more than a threshold quantity is present at a stationary source if the concentration of the substance is below one percent by weight of the mixture. The regulations at 68.115(b)(2)(iii) indicates that prior to entry into a natural gas processing plant, regulated substances in naturally occurring hydrocarbon mixtures need not be considered when determining whether a stationary source. Naturally occurring hydrocarbon mixtures include condensate, field gas, and produced water.

Based on BP's application, Treating Site #1 does not have regulated substances above the threshold quantities in this rule. Therefore, the facility is not subject to the requirement to develop and submit a risk management plan.

Stratospheric Ozone and Climate Protection

<u>40 CFR Part 82, Subpart F</u>: Air Conditioning Units. According to BP, there are no air conditioning units at the Treating Site #1 Compressor Station that contain Class I or Class II refrigerants (chlorofluorocarbons (CFCs)). However, should BP obtain any air conditioning units at the Treating Site #1 Central Delivery Point that contain Class I or Class II refrigerants then it must comply with the standards of part 82 subpart F for recycling and emissions reduction if they service, maintain, or repair the air conditioning units in any way or if they dispose of the units.

<u>40 CFR Part 82, Subpart H</u>: Halon Fire Extinguishers. According to BP, there are no halon fire extinguishers at Treating Site #1 Compressor Station. However, should BP obtain any halon fire extinguishers, then it must comply with the standards of 40 CFR Part 82, Subpart H for halon emissions reduction, if it services, maintains, tests, repairs, or disposes of equipment that contains halon or uses such equipment during technician training. Specifically, BP would be required to comply with 40 CFR Part 82 and submit an application for a revision to this Title V permit.

Mandatory Greenhouse Gas Reporting

<u>40 CFR Part 98</u>: Mandatory Greenhouse Gas Reporting. This rule requires sources above certain emission thresholds to calculate, monitor, and report greenhouse gas emissions. The requirements of 40 CFR Part 98 and CAA §307(d)(1)(V), the CAA authority under which 40 CFR Part 98 was promulgated, however, need not be included in a part 70 permit because those requirements are not included in the definition of "applicable requirement" in either 40 CFR part 70 or RAC 1-103(11). Although the rule is not an applicable requirement under 40 CFR Part 70 or the RAC, the source is not relieved from the requirement to comply with the rule separately from compliance with its Part 70 operating permit. It is the responsibility of each source to determine whether Part 98 is applicable and to comply, if necessary.

4. Public Participation

a. Public Notice

Per RAC § 2-109, all Part 70 draft operating permits shall be publicly noticed and made available for public comment. Public notice is given by publication in a newspaper of general circulation in the area where the source is located or in a state publication designed to give general public notice, to persons on a mailing list developed by the Tribe, including those who request in writing to be on the list, and by other means if necessary to assure adequate notice to the affected public. If an interested person would like to be added to the Tribe's mailing list to be informed of future actions on permits issued by the Tribe, please send your name and address:

by United State Postal Service to: by any other delivery service to:

Southern Ute Indian Tribe	Southern Ute Indian Tribe
Environmental Programs Division	Environmental Programs Division
Part 70 Program	Part 70 Program
PO Box 737 MS #84	398 Ouray Drive
Ignacio, Colorado 81137	Ignacio, Colorado 81137

Public notice for the draft permit was published in the <u>Durango Herald</u> and the <u>Southern Ute Drum</u> on August 9, 2019 in order to provide opportunity for public comment on the draft permit and the opportunity to request a public hearing.

b. Opportunity for Comment

Members of the public were given an opportunity to review a copy of the draft permit prepared by the Tribe, the application, the statement of basis for the draft permit, and all supporting materials for the draft permit. Copies of these documents were on the Southern Ute Air Quality Program webpage at https://www.southernute-nsn.gov/justice-and-regulatory/epd/air-quality/, and at:

Southern Ute Indian Tribe Environmental Programs Division Air Quality Program 71 Mike Frost Way

Ignacio, Colorado 81137

All documents were available for review at the Southern Ute Indian Tribe's Environmental Programs Division office Monday through Friday from 9:00 a.m. to 4:00 p.m. (excluding holidays).

Any interested person was given the opportunity to submit written comments on the draft Part 70 operating permit during the public comment period to the Part 70 permit contact at the address listed above. The Tribe has considered and addressed all comments in making a final decision on the permit. The Tribe keeps a record of the commenters and of the issues raised during the public participation process.

Anyone, including the applicant, who believed any condition of the draft permit is inappropriate could raise all reasonably ascertainable issues and submit all arguments supporting his or her position by the close of the public comment period. Any supporting materials submitted must have been included in full and may not have been incorporated by reference, unless the material had already been submitted as part of the administrative record in the same proceeding or consisted of Environmental Commission, tribal, state or Federal statutes and regulations, EPA documents of general applicability, or other generally available reference material.

c. Opportunity to Request a Hearing

A person may submit a written request for a public hearing to the Part 70 Permit Contact, at the addresses listed above, by stating the nature of the issues to be raised at the public hearing. Based on the number of hearing requests received, the Tribe will hold a public hearing whenever it finds there is a significant degree of public interest in a draft operating permit. The Tribe will provide public notice of the public hearing. If a public hearing is held, any person may submit oral or written statements and data concerning the draft permit.

d. Public Petitions to the Administrator

In the event the Administrator of the United States Environmental Protection Agency does not object to issuance of the permit, on the basis that it would not be in compliance with applicable requirements, within its 45-day review period, any person may then petition the Administrator within 60 days after the expiration of the Administrator's 45-day review period to make such objection. Any such petition must be based only on objections to the permit that were raised with reasonable specificity during the public comment period unless the petitioner demonstrates that it was impracticable to raise such objections within such period, or unless the grounds for such objections arose after such period. If the Administrator's objection has been resolved, except that a petition for review does not stay the effectiveness of a permit or its requirements if the permit was issued after the end of the 45-day review period and before the Administrator's objection.

e. Appeal of Permits

Within 60 days after the Tribe's final permit action, an applicant, any person who filed comments on the draft permit or participated in the public hearing, and any other person who could obtain judicial review

of that action under applicable law, may appeal to the Environmental Commission in accordance with RAC 2-109(8) and the Commission's Procedural Rules.

Petitions for administrative review of final permit actions can be filed after the deadline designated by the Commission only if they are based solely on grounds arising after the deadline for administrative review. Such petitions shall be filed no later than 60 days after the new grounds for review arise. If the final permit action being challenged is the Tribe's failure to take final action, a petition for administrative review may be filed any time before the Tribe denies or issues the final permit.

f. Notice to Affected States/Tribes

As described in RAC § 2-109(3), public notice will be given by notifying all affected programs. The following entities will be notified:

- State of Colorado, Department of Public Health and Environment
- State of New Mexico, Environment Department
- Ute Mountain Ute Tribe, Environmental Programs Department
- Navajo Tribe, Navajo Nation EPA
- Jicarilla Tribe, Environmental Protection Office
- National Park Service, Air Resources Division, Denver, CO
- U.S. Department of Agriculture, United States Forest Service, Rocky Mountain Region